

## Message Text

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ORIGIN AGR-08

INFO OCT-01 EUR-12 ISO-00 EB-07 COME-00 TRSE-00 L-03 SP-02

AID-05 NSC-05 CIEP-01 SS-15 STR-04 OMB-01 CEA-01

SSO-00 NSCE-00 CIAE-00 FRB-03 INR-07 NSAE-00 USIA-06

XMB-02 OPIC-03 LAB-04 SIL-01 INRE-00 /091 R

66616

DRAFTED BY FAS:TOD:E/WTB:JMBESHOAR

APPROVED BY EUR:JAARMITAGE

USDA:FAS:GFRASER

USDA:REBELL

USDA:FAS:AO:GSBROWN

COMMERCE:DCASTRO

TREASURY :ERENDALL

STATE:HDUNLOP/EUR/EE

EUR/EENGANDREWS

AGRIC:ERBEVIS

C:WTSINN

----- 128210

O R 282114Z AUG 75

FM SECSTATE WASHDC

TO AMEMBASSY BUCHAREST IMMEDIATE

INFO AMEMBASSY BELGRADE

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3.O. 11652: N/A

TAGS: EAGR RO

R

SUBJECT: GOR DRAFT AGRICULTURAL AGREEMENT AND PROTOCOL

REF: A) BUCHAREST 4140 B) SCISSORS/BESHOAR TELECON, AUG. 21

C) STATE 191425 D) BUCHAREST 4220, E) BUCHAREST 4248,

F) STATE 194610.

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1. FOLLOWING IS PRELIMINARY REACTION TO REF. A. REQUESTED BY

REF B. ( THIS MESSAGE WAS DRAFTED PRIOR RECEIPT OF REF E, AND  
WE BELIEVE RESPONDS TO THE QUESTIONS THEREIN.)

2. RECEIPT FROM GOR OF DRAFT AGREEMENT FOR COOPERATION IN FIELD  
OF AGRICULTURE IS NEW AND UNEXPECTED INITIATIVE. IT WAS MADE  
ABUNDANTLY CLEAR TO BURCA DURING JUNE MEETING AT USDA THAT USDA  
NOT REPT NOT PREPARED TO ENTER INTO AGREEMENT ALONG LINES OF  
U.S.-SOVIET MODEL. HIGHLY STRUCTURED FRAMEWORK IN GOR DRAFT  
UNNECESSARY AND WOULD DUPLICATE EXISTING CHANNELS FOR DEVELOPMENT  
OF AGRICULTURAL COOPERATION. USDA DOES NOT HAVE CAPACITY TO STAFF  
AND SUPPORT THIS TYPE OF COOPERATIVE ARRANGEMENT.

3. USDA'S CONCEPT IS TO DEVELOP UNDERSTANDING ON TRADE ALONG  
LINES REF C AND USE THIS AND EXISTING CHANNELS FOR DEVELOPMENT  
OF REALISTIC COOPERATIVE PROGRAM IN HIGH PRIORITY AREAS.  
CONCENTRATION ON TWO OR THREE JOINT COOPERATIVE PROJECTS USING  
EXISTING CHANNELS CONSIDERED MUCH MORE LIKELY TO ACHIEVE CONCRETE  
RESULTS THAN LENGTHY NEGOTIATIONS ON BROAD SCALE PROGRAM. USDA  
WILLING TO EXCHANGE INFORMATION ON BROAD RANGE OF SUBJECTS AND  
FACILITATE CONTACTS BETWEEN SCIENTISTS BUT CANNOT AGREE TO  
FORMAL ARRANGEMENTS WHICH WOULD COMMIT RESOURCES TO EXTENT THIS  
IS REQUIRED UNDER SOVIET AGREEMENT.

4. WASHINGTON AGENCIES STUDYING DRAFT PROTOCOL ON TRADE AND WILL  
FORWARD COMMENTS AS SOON AS POSSIBLE. DRAFT FORWARDED REF C,  
WHICH WAS BASED ON POLISH MODEL, IS ABOUT MAXIMUM U.S. COULD  
AGREE TO. THERE IS LITTLE LATITUDE FOR NEGOTIATION BECAUSE DRAFT  
IS BASICALLY STATEMENT OF ESTABLISHED USG POLICIES AND HAS BEEN  
CAREFULLY WORKED OVER FOR MORE THAN YEAR TO ENSURE STATEMENTS THEREIN  
ARE IN ACCORD WITH EXISTING LEGISLATION AND REALITIES OF OUR TRADING  
PRACTICES. HOWEVER, NOTE CLARIFICATION WITH RESPECT TO ARTICLE 4  
OF US DRAFT AS PER REF F. INTENT IN DRAFTING STATEMENT WAS TO  
OFFER MAXIMUM POSSIBLE TO NON-MARKET ECONOMY COUNTRY AS BASIS FOR  
DEVELOPMENT CLOSER TRADING RELATIONS.

5. REQUEST EMBASSY DRAW ON ABOVE AND INFORM GOR THAT USDA IS NOT  
YET REPT NOT PREPARED TO NEGOTIATE COOPERATION AGREEMENT BUT WOULD  
BE WILLING DISCUSS IN WORKING GROUP DEVELOPMENT OF TWO OR THREE  
HIGH PRIORITY COOPERATIVE PROJECTS AND EXCHANGE IDEAS ON  
POSSIBILITIES FOR FURTHER COOPERATIVE PROJECTS AFTER SOME PROGRESS  
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MADE ON INITIAL PROJECTS. IF GOR WILLING TO RECOGNIZE REF C AS  
MAXIMUM WE CAN OFFER AT THIS TIME WITHIN PARAMETERS OF EXISTING  
POLICY AND LEGISLATION AND ACCEPT IT WITHOUT SUBSTANTIVE CHANGES,  
THIS COULD BE SIGNED DURING MICULESCU VISIT. IF GOR INSISTS  
ON RETAINING ELEMENTS INTRODUCED INTO ITS VERSION OF JOINT STATEMENT  
(PARA 2, REF A), WE SEE NO POSSIBILITY FOR NEGOTIATION OF MUTUALLY  
ACCEPTABLE TEXT DURING MICULESCU'S VISIT AND WOULD SUGGEST WE  
DROP SUBJECT FOR PRESENT. DRAWING BACK FROM CONCLUSION OF JOINT

STATEMENT AT THIS TIME THIS WOULD NOT REPT NOT AFFECT WOU WILLINGNESS  
TO DISCUSS ANY OF SUBJECTS THEREIN INDIVIDUALLY AND TO CONTINUE  
TO WORK TOWARD DEVELOPMENT OF COOPERATIVE RELATIONSHIPS.

6. OUR FIRST READING, ITEMS IN DRAFT PROTOCOL WHICH ARE TROUBLESOME  
ARE:

ART II LANGUAGE INDICATING U.S. WILL INDICATE WHAT IT PLANS  
TO IMPORT FROM ROMANIA: DECISIONS ON THIS ARE MADE BY PRIVATE  
TRADERS.

ART II LANGUAGE INDICATING ROMANIA COULD SELL COMMODITIES IN  
U.S. UP TO LEVELS ON LISTS PROVIDED BY U.S.: AS NOTED IMMEDIATELY  
ABO E, USG COULD NOT PROVIDE SUCH LISTS. IF PRIVATE TRADE  
WISHED TO PROVIDE LISTS, ROMANIAN EXPORTS WOULD NEVERTHELESS  
BE SUBJECT TO SAME TARIFFS AND NTM'S AS OTHER MFN RECIPIENTS.

ART II LANGUAGE: GOR DRAFT HAS DROPPED LANGUAGE "SUBJECT TO  
AVAILABILITY". THIS PHRASE ESSENTIAL IN FINAL TEXT.

ART II LANGUAGE ON CCC CREDITS: USG CAN DO NO MRE THAN ASSURE  
EQUAL TREATMENT AS NOTED REF C.

ART III LANGUAGE WHICH IMPLIES USG GUARANTEE OR  
ROMANIAN ELIGIBILITY FOR GSP: IMPOSSIBLE AT PRESENT TIME. ALTHOUGH  
MFN OBSTACLE NOW REMOVED, ROMANIA, LIKE OTHER COUNTRIES, MUST BE  
EXAMINED IN LIGHT OF TITLE V PROVISIONS BEFORE DECISION ON  
ROMANIA'S GSP ELIGIBILITY CAN BE MADE.

ART III LANGUAGE ON FINANCIAL AND TECHNICAL ASSISTANCE:

REF C LANGUAGE ON CCC CREDITS AND WILLINGNESS TO DISCUSS  
COOPERATION ARE MAXIMUM WE COULD INCLUDE IN STATEMENT. LANGUAGE IN  
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GOR DRAFT WOULD IMPLY THAT ROMANIA WAS ELIGIBLE FOR PL 480 AND  
AID PROGRAMS. ROMANIA IS INELIGIBLE FOR THESE UNDER EXISTING  
LEGISLATION.  
INGERSOLL

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## Message Attributes

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**To:** BUCHAREST  
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